### CITY OF MORENO VALLEY, CALIFORNIA

### REPORT ON AGREED-UPON PROCEDURES APPLIED TO MEASURE A LOCAL STREETS AND ROADS PROGRAM

FISCAL YEAR ENDED JUNE 30, 2023



### INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

The Board of Commissioners
Riverside County Transportation Commission
Riverside, California

We have performed the procedures enumerated below to assist management of the Riverside County Transportation Commission (RCTC) in determining whether the City of Moreno Valley (the City) was in compliance with the Measure A Local Streets and Roads Program grant terms and conditions for the fiscal year ended June 30, 2023. The City's management is responsible for the accounting records.

RCTC has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose in determining whether the City was in compliance with the Measure A Local Streets and Roads Program grant terms and conditions for the fiscal year ended June 30, 2023. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

Our procedures and results are listed in Attachment A.

We were engaged by RCTC to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to, and did not, conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on compliance with the Measure A Local Streets and Roads Program grant terms and conditions. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the City and RCTC and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of management and the Board of Commissioners of the RCTC and is not intended to be, and should not be, used by anyone other than those specified parties.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

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Bakersfield, California May 29, 2024

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## RIVERSIDE COUNTY TRANSPORTATION COMMISSION AGREED-UPON PROCEDURES AND RESULTS – CITY OF MORENO VALLEY FOR THE FISCAL YEAR ENDED JUNE 30, 2023 ATTACHMENT A

1. Review the 2009 Measure A (Ordinance 02-001) compliance requirements. Western Riverside County jurisdictions are required to participate in the Transportation Uniform Mitigation Fee (TUMF) program and in the Multiple Species Habitat Conservation Plan (MSHCP), which are administered by the Western Riverside Council of Governments (WRCOG) and the Western Riverside County Regional Conservation Authority (RCA), respectively. Coachella Valley jurisdictions are required to participate in the TUMF program administered by the Coachella Valley Association of Governments (CVAG). Indicate participation in TUMF and/or MSHCP programs.

<u>Results</u>: We reviewed the 2009 Measure A Ordinance (Ordinance 02-001). We also confirmed that the City of Moreno Valley (City) participates in the TUMF program administered by WRCOG and the MSHCP administered by RCA.

2. Obtain from the Riverside County Transportation Commission (RCTC) the approved 5-Year Capital Improvement Plan (CIP) for the fiscal year ended June 30, 2023.

Results: We obtained the City's 5-Year CIP and Amendment No. 1 for the fiscal year ended June 30, 2023, approved by RCTC.

- 3. Obtain from the jurisdiction a detailed general ledger (trial balance) and balance sheet for the fiscal year ended June 30, 2023.
  - a. Identify the amount of Measure A cash and investments recorded at the end of the fiscal year. Compare amount to Measure A fund balance and provide an explanation for any differences greater than 25% of fund balance.

Results: We obtained the City's detailed trial balance for the fiscal year ended June 30, 2023. The Measure A cash and investments were \$11,120,732 at June 30, 2023. The difference between Measure A cash and investments of \$11,120,732 and fund balance of \$8,545,222 was \$2,575,510, or 30% of the fund balance. Per inquiry with management and review of the City's trial balance, the cash balance was greater than the fund balance mainly due to the accumulation of accounts payable of \$3,547,490 offset by due from other Governments in the amount of \$1,166,568 on June 30, 2023, which were expected to be paid or received in the fiscal year ended June 30, 2024.

b. Identify amounts due from other funds.

<u>Results</u>: Per review of the City's detailed trial balance, there were no amounts due from other funds as of June 30, 2023.

c. Identify the components of ending fund balance for the Measure A activity (e.g., nonspendable, restricted, assigned, committed, unassigned).

Results: The ending fund balance for the City's Measure A activity was restricted in the amount of \$8,545,222 at June 30, 2023.

i. Identify the existence of any restatement of Measure A fund balance; inquire of management as to the reason for any restatement and provide a summary of the restatement items.

<u>Results</u>: Per review of the City's trial balance for the fiscal year ended June 30, 2023, we noted that there were no restatements of the Measure A fund balance as of July 1, 2022.

ii. Compare ending fund balance to total revenues for the current year and prior two years. If the ending fund balance is greater than the sum of total revenues for the three-year period, inquire of management as to the reason(s) for the accumulation of fund balance (e.g., status of specific projects included in the 5-Year CIP).

Results: No exceptions were noted as a result of applying this procedure. The City's ending fund balance did not exceed the cumulative total revenues for the 3-year period as illustrated below.

Revenue for the fiscal year ended June 30, 2023	\$ 6,788,262
Revenue for the fiscal year ended June 30, 2022	6,315,511
Revenue for the fiscal year ended June 30, 2021	 5,419,455
Total revenue for the 3-year period	\$ 18,523,228
Fund balance for the fiscal year ended June 30, 2023	\$ 8,545,222

- 4. Obtain an operating statement for the Measure A activity for the fiscal year, including budget amounts; include the operating statement as an exhibit to the report.
  - a. Review the revenues in the operating statement.
    - i. Inquire of management as to what fund is used to record Measure A revenues received from RCTC and identify what the total revenues were for the fiscal year ended June 30, 2023.

Results: We obtained the City's detailed trial balance for the fiscal year ended June 30, 2023. We inquired of City management and noted that the City accounts for Measure A revenues in its Measure A Special Revenue Fund (Fund #2001). The City recorded total revenues in the amount of \$6,788,262 for the fiscal year ended June 30, 2023 (refer to Exhibit A).

ii. Obtain from RCTC a listing of Measure A payments to the jurisdiction. Compare the Measure A sales tax revenues recorded by the jurisdiction to the listing of payments made by RCTC.

<u>Results</u>: We obtained the Measure A Local Streets and Roads Annual Disbursement report from RCTC and agreed the total disbursement amount of \$6,639,058 to the recorded Measure A sales tax revenues in the City's detailed trial balance without exception.

- iii. Obtain from the jurisdiction an interest allocation schedule for the fiscal year ended June 30, 2023.
  - Identify the allocation amount of interest income to Measure A activity and what the amount of interest income was for the fiscal year. If no interest was allocated, inquire of management as to reason for not allocating interest income.

<u>Results</u>: We obtained the City's Worksheet for Interest Apportionment for the fiscal year ended June 30, 2023, and noted that interest income of \$149,204 was allocated to the Measure A Special Revenue Fund for the fiscal year ended June 30, 2023.

- b. Review the expenditures in the operating statement.
  - i. Inquire of management as to what fund is used to record Measure A expenditures and what the total expenditures were for the fiscal year ended June 30, 2023.

Results: We inquired of management and noted that the City accounts for Measure A expenditures in its Measure A Special Revenue Fund (Fund #2001). The City recorded total Measure A expenditures in the amount of \$7,333,753 for the fiscal year ended June 30, 2023 (refer to Exhibit A).

ii. Select expenditures for testing that comprise at least 20% of total Measure A expenditures.

Results: We haphazardly selected two transactions for a total of \$1,463,800, which represented 20% of the total Measure A expenditure balance for the fiscal year ended June 30, 2023.

1. For the expenditures selected for testing, compare the dollar amount recorded in the general ledger to the supporting documentation.

<u>Results</u>: We compared the dollar amounts listed in the City's trial balance (general ledger) to the invoice packages without exception.

2. For the expenditures selected for testing, review the 5-Year CIP and note if the project is included in the 5-Year CIP and is an allowable cost.

<u>Results</u>: The descriptions in the general ledger and invoice packages were consistent with approved project expenditures in the 5-Year CIP and appear to be allowable.

iii. Inquire of management as to the nature of any transfers in or out recorded in the Measure A fund. For any transfers out, determine if the nature of the transfer out was included in the 5-Year CIP.

<u>Results</u>: Per inquiries with management and review of the detailed trial balance, the City recorded the following transfers out from the Measure A Special Revenue Fund:

- \$1,059,115 to the Development Impact Fees (DIF) Arterial Street Fund for debt service expenditures for the 2013-2014 Refunding Lease Revenue Bonds.
- \$404,685 to the Total Road Improvement Program (TRIP) debt service fund for the certificates of participation debt service expenditures.

The nature of these transfers out was included in the 5-Year CIP.

iv. Inquire of management as to the amount of general or non-project-related indirect costs, if any, included in expenditures. If indirect costs exceed 8% of Measure A revenue, inquire of management as to the basis for indirect costs charged to Measure A. If indirect costs are identified, determine if such costs are included in the 5-Year CIP.

Results: Per inquiries with management and review of the City's detailed trial balance, we noted that the City allocated administrative service charges, including leave buyouts, of \$250,805 to the Measure A Special Revenue Fund, which was 4% of the fiscal year ended June 30, 2023, Measure A revenues of \$6,639,058. Cost Allocation Plan (Overhead) costs were included in the expenditure line items of Capital Projects, Transportation, Maintenance and Operations, and Non-Departmental (Leave Buyouts). Cost Allocation Plan (Overhead) costs were included in the City's 5-Year CIP.

- v. Inquire of management as to the amount of debt service expenditures recorded in the Measure A fund and determine if such costs are included in the 5-Year CIP.
  - 1. Compare debt service expenditures to prior year amount. If debt service expenditures have increased or decreased at least 25%, inquire of management as to the reason for the change in debt service expenditures.

Results: Per review of the City's detailed trial balance and prior year financial statements, the City had debt service expenditures of \$1,463,800 for the fiscal year ended June 30, 2023, and \$1,462,706 for the fiscal year ended June 30, 2022, an increase of \$1,094 or 0.07%; thus, no explanation from City management was required.

- 5. Obtain from RCTC a listing of jurisdictions who participate in the Western Riverside County or Coachella Valley TUMF programs.
  - a. If the jurisdiction is a participant in the TUMF program, select at least one disbursement for validation as to the amount remitted to WRCOG or CVAG, as applicable.

Results: The City passed an ordinance in the fiscal year ended June 30, 2019, for WRCOG to calculate and collect TUMF fees on the City's behalf. Therefore, this procedure was not applicable.

b. Indicate the total amount of TUMF fees collected and remitted during the fiscal year.

Results: The City passed an ordinance in the fiscal year ended June 30, 2019, for WRCOG to calculate and collect TUMF fees on the City's behalf. Therefore, this procedure was not applicable. Per review of the City's detailed trial balance for the TUMF program, the total amount of fees collected and remitted was \$0 during the fiscal year ended June 30, 2023.

- 6. Obtain from RCTC a listing of jurisdictions who participate in the Western Riverside County MSHCP program.
  - a. If the jurisdiction is a participant in the MSHCP program, select at least one disbursement for validation as to the amount remitted to RCA, as applicable.

<u>Results</u>: We obtained the City's trial balance for the MSHCP program and haphazardly selected one disbursement paid to RCA in the amount of \$3,000. We agreed the amount to the invoice to validate that the amount was remitted to RCA without exception.

b. Inquire of management as to the existence of any fees collected in prior years and not remitted to RCA as of the end of the fiscal year.

<u>Results</u>: Per inquiries of City management and review of the City's detailed trial balance for the MSHCP program, there were no amounts collected in prior years and not remitted to RCA as of June 30, 2023.

c. Indicate the total amount of MSHCP fees collected and remitted during the fiscal year.

Results: Per review of the City's trial balance for the MSHCP program, the total amount of fees collected was \$1,619,783 and the amount of fees remitted was \$994,660 for the fiscal year ended June 30, 2023. The variance between collected and remitted was due to a timing difference of fees of \$70,144 and \$554,979 collected in May and June 2023 and remitted in August 2023.

- 7. Obtain from RCTC the Maintenance of Effort (MOE) base year requirement, including supporting detail of the calculations for the City, and the carryover amount allowed as of the beginning of the fiscal year.
  - a. Obtain from the City a calculation of its current year MOE amount in the format similar to its base year calculation. Attach a copy of the calculation worksheet provided by the City as an exhibit to the report.

Results: We obtained the MOE base year requirement and allowable carryover as of June 30, 2022, from RCTC (included in the 2023 Audit Notification Letter). We obtained the City's calculation of its current year MOE amount and attached the calculation worksheet as Exhibit B.

b. Compare the current year MOE amounts from the General Fund to the general ledger.

Results: No exceptions were noted as a result of applying this procedure.

 Review the General Fund general ledger to determine if there were any transfers in to fund any MOE amounts.

<u>Results</u>: Per review of the General Fund general ledger, no transfers in to fund any MOE amounts were identified for the fiscal year ended June 30, 2023.

d. Compare the amount of current year MOE expenditures to the MOE base requirement and add any excess to, or subtract any deficiency from, the carryover amount.

<u>Results</u>: We noted that current year MOE expenditures of \$4,004,923 were greater than the MOE base requirement of \$1,459,153 resulting in an excess MOE of \$2,545,770 for the fiscal year ended June 30, 2023.

e. If the amount of discretionary funds spent is less than the MOE base requirement (MOE deficiency), determine the amount of any prior year MOE carryover using the information obtained from RCTC and reduce the MOE deficiency by any available MOE carryover to determine an adjusted current year expenditure amount.

Results: Per review of the City's fiscal year 2023 Construction and Maintenance Expenditure summary worksheet, the City's discretionary funds spent in the fiscal year ended June 30, 2023, exceeded the MOE base year requirement. The total MOE excess balance at June 30, 2023, was \$12,624,493. No exceptions were noted as a result of applying this procedure. The City's MOE carryover at June 30, 2023, is calculated as follows:

MOE excess at July 1, 2022	\$ 10,078,723
Current year MOE expenditures Less: MOE base year requirement	4,004,923 (1,459,153)
MOE excess for the fiscal year ended June 30, 2023	2,545,770
MOE excess at June 30, 2023	\$ 12,624,493

### CITY OF MORENO VALLEY, CALIFORNIA MEASURE A OPERATING STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED) EXHIBIT A

	Final Budget Actual		Variance with Final Budget		
Revenues:					
Measure A	\$	6,369,000	\$ 6,639,058	\$ 270,058	
Investment Interest Income		30,000	 149,204	 119,204	
Total Revenues		6,399,000	 6,788,262	 389,262	
Expenditures:					
Capital Projects		5,195,314	4,156,762	1,038,552	
Transportation		1,228,578	1,093,088	135,490	
Maintenance and Operations		815,078	603,730	211,348	
Non-Departmental (Transfers Out)		1,463,800	1,463,800	-	
Non-Departmental (Leave Buyouts)			 16,372	 (16,372)	
Total Expenditures		8,702,770	 7,333,752	 1,369,018	
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	\$	(2,303,770)	\$ (545,490)	\$ 1,758,280	

# CITY OF MORENO VALLEY, CALIFORNIA MOE CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2023 (UNAUDITED) EXHIBIT B

Actual Amount						]	
					Fiscal Year		Fiscal Year
Account Type	Level 1	Level 2	Level 4		2023	Level 4	2023
Expenses	1010 General Fund	70 Public Works	45110 Transportation Eng - General	\$	1,546,529	45110 Transportation Eng - General	\$ 1,360,945
Expenses	1010 General Fund	70 Public Works	45111 Traffic Signal Maintenance		1,050,842	45111 Traffic Signal Maintenance	1,050,842
Expenses	1010 General Fund	70 Public Works	45311 Public Works - Street Maintenance		1,133,457	45311 Public Works - Street Maintenance	1,133,458
Expenses	1010 General Fund	70 Public Works	80001 CIP - Street Improvements		-	80001 CIP - Street Improvements	-
Expenses	1010 General Fund	70 Public Works	80008 CIP - Traffic Signals		-	80008 CIP - Traffic Signals	-
<u>-</u>	<u> </u>						
Grand Total		•	-	\$	3,730,828		\$ 3,545,245

\$ 3,545,245

Process Status	Posted
Account Classification	All
	only GF

Actual Amount								
						Fiscal Year		Fiscal Year
Account Type	Level 1	Level 2	Level 3	Level 4	Account Code And Description	2023	Account Code And Description	2023
Expenses	1010 General Fund	99 Non-Department	99 Non-Department	91010 Non-Dept General Fund	902000 - Transfers to GAS TAX FUND	\$ -	902000 - Transfers to GAS TAX FUND	\$ -
Expenses	1010 General Fund	99 Non-Department	99 Non-Department	91010 Non-Dept General Fund	905012 - Transfers to LMD 2014-01	210,346	905012 - Transfers to LMD 2014-01	210,346
Expenses	1010 General Fund	99 Non-Department	99 Non-Department	91010 Non-Dept General Fund	905110 - Transfers to ZONE "C" ART LGHT FUND	70,832	905110 - Transfers to ZONE "C" ART LGHT FUND	70,832
Expenses	1010 General Fund	99 Non-Department	99 Non-Department	91010 Non-Dept General Fund	905112 - Transfers to ZONE "M" MEDIAN FUND	178,500	905112 - Transfers to ZONE "M" MEDIAN FUND	178,500
Grand Total		-	-			\$ 459,678		\$ 459,678

 Total MOE
 \$ 4,004,923

 MOE Base Year
 1,459,153

 Excess (Deficiency)
 \$ 2,545,770